# CITY OF MELBOURNE, IOWA

Independent Auditors' Report Basic Financial Statements and Supplemental Information and Findings

June 30, 2010

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# City of Melbourne, Iowa

# Officials

Name	Title	Term Expires
Stanley C. Randall	Mayor	December 2013
John White	Mayor Pro Tem	December 2013
Tom Eckhart	Council Member	December 2013
Carol Pelfrey	Council Member	December 2011
Stephanie Smith	Council Member	December 2011
David Gibbs	Council Member	December 2011
Marilyn K. Purdy	City Clerk	Indefinite
Sharon Soorholtz Greer	City Attorney	Annually

# POLLARD AND COMPANY P.C.

# CERTIFIED PUBLIC ACCOUNTANTS

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AMERICAN INSTITUTE OF
CERTIFIED PUBLIC ACCOUNTANTS
PRIVATE COMPANIES PRACTICE SECTION
IOWA SOCIETY OF
CERTIFIED PUBLIC ACCOUNTANTS

#### INDEPENDENT AUDITORS' REPORT

To the Honorable Mayor and Members of the City Council City of Melbourne

We have audited the accompanying financial statements of the governmental activities, the business type activities, and each major fund of the City of Melbourne, Iowa, as of and for the year ended June 30, 2010, which collectively comprise the City's basic financial statements listed in the table of contents. These financial statements are the responsibility of the City of Melbourne's management. Our responsibility is to express an opinion on these financial statements based on our audit.

We conducted our audit in accordance with U.S. generally accepted auditing standards and the standards applicable to financial audits contained in <u>Government Auditing Standards</u> issued by the Comptroller General of the United States. Those standards require that we plan and perform the audit to obtain reasonable assurance about whether the financial statements are free of material misstatement. An audit includes examining, on a test basis, evidence supporting the amounts and disclosures in the financial statements. An audit also includes assessing the accounting principles used and significant estimates made by management, as well as evaluating the overall financial statement presentation. We believe that our audit provides a reasonable basis for our opinion.

As described in Note 1, these financial statements were prepared on the basis of cash receipts and disbursements, which is a comprehensive basis of accounting other than U.S. generally accepted accounting principles. Also, as permitted by the Code of Iowa, the accounting records of the City have not been audited since June 30, 2006. Accordingly, we were unable to satisfy ourselves as to the distribution of the total fund balance at July 1, 2009.

In our opinion, except for the effects of such adjustments, if any, as might have been determine to be necessary had we been able to verify the distribution by fund of the total fund balance at July 1, 2009, as discussed in the preceding paragraph, the financial statements referred to above present fairly, in all material respects, the respective cash basis financial position of the governmental activities, the business type activities, and each major fund of the City of Melbourne as of June 30, 2010, and the respective changes in cash basis financial position for the year then ended in conformity with the basis of accounting described in Note 1.

In accordance with <u>Government Auditing Standards</u>, we have also issued our reports as dated below on our consideration of the City of Melbourne's internal control over financial reporting and our tests of its compliance with certain provisions of laws, regulations, contracts, and grants. Those reports are an integral part of an audit performed in accordance with <u>Government Auditing Standards</u> and should be read in conjunction with this report in considering the results of our audit.

The City has not presented the Management's Discussion and Analysis that U.S generally accepted accounting principles has determined is necessary to supplement, although not required to be a part of, the basic financial statements. Also, the Budgetary Comparison information is not a required part of the basic financial statements, but is supplementary information required by the Governmental Accounting Standards Board. We applied limited procedures, which consisted principally of inquiries of management regarding the methods of measurement and presentation of the supplementary information. We did not audit the information and express no opinion on it.

Our audit was performed for the purpose of forming opinions on the financial statements that collectively comprise the City of Melbourne's basic financial statements. Other supplementary information included in Schedules 1 and 2 is presented for purposes of additional analysis and is not a required part of the basic financial statements. Such information has been subjected to the auditing procedures applied in our audit of the basic financial statements and, in our opinion, is fairly stated in all material respects, in relation to the basic financial statements taken as a whole.

June 21, 2011

Polland and Company P.C.

# City of Melbourne, Iowa

# Statement of Activities and Net Assets – Cash Basis As of and for the year ended June 30, 2010

			Program Receipts							
	Disbursements			narges for Services	Operating Grants, Contributions, and Restricted Interest		Capital Grant Contributions a Restricted Inter			
Functions/Programs										
Governmental Activities										
Public safety	\$	76,542	\$		\$	17,649	\$			
Public works		110,622				73,653				
Health and social services		1,668								
Culture and recreation		98,325		22,615		7,046				
General government		42,321		2,725						
Debt service		24,760								
Capital projects		46,815						15,740		
Total governmental activities		401,053		25,340		98,348		15,740		
Business type activities										
Water		117,455		122,032						
Sewer		121,827		87,625				<u> </u>		
Total business type activities		239,282		209,657						
Total	\$	640,335	\$	234,997	\$	98,348	\$	15,740		

General Receipts

Property tax levied for

General purposes

Local option sales tax

Unrestricted interest on investments

Miscellaneous

Total general receipts and transfers

Change in cash basis net assets

Cash basis net assets beginning of year

Cash basis net assets end of year

Cash basis net assets (Deficit)

Restricted

Streets

Debt service

Other purposes

Unrestricted

Total cash basis net assets

There were no reconciling items between the Governmental and Fiduciary Fund Statements of Cash Receipts, Disbursements and Changes in Cash Balances and the above Statement. See notes to financial statements.

Net (Disbursements) Receipts and Changes in Cash Basis Net Assets

_	Governmental Activities		isiness Type Activities	Total			
		\$		\$	(58,893)		
	(36,969)				(36,969)		
	(1,668)				(1,668)		
	(68,664)				(68,664)		
	(39,596)				(39,596)		
	(24,760)				(24,760)		
_	(31,075)				(31,075)		
_	(261,625)		W-00		(261,625)		
			4,577		4,577		
_			(34,202)		(34,202)		
_			(29,625)		(29,625)		
_	\$ (261,625)	\$	(29,625)	\$	(291,250)		
	159,360 68,488 9,034		5,011		159,360 68,488 14,045		
	15,342				15,342		
-	252,224		5,011		257,235		
_							
	(9,401)		(24,614)		(34,015)		
_	678,247		(44,780)		633,467		
=	\$ 668,846	\$	(69,394)	\$	599,452		
	\$ 17,844	s		\$	17,844		
	1,288	*	12,771	-	14,059		
	141,199		<b>,</b> · , -		141,199		
	508,515		(82,165)		426,350		
-	\$ 668,846	\$	(69,394)	\$	599,452		

# City of Melbourne, Iowa Statement of Cash Receipts, Disbursements and Changes in Cash Balances Governmental Funds As of and for the year ended June 30, 2010

	·	_			Speci	al Revenue		
		General	Roa	d Use Tax	Emplo	oyee Benefits		association OST
Receipts								
Property Taxes	\$	129,891	\$		\$	29,469	\$	
Other City Tax		34,244						8,561
Licenses and Permits		2,725						
Use of Money and Property		15,635						
Intergovernmental		24,695		73,653				
Charges for Services		22,615						
Miscellaneous		7,342						
Total Receipts		237,147		73,653		29,469		8,561
Disbursements								
Operating								
Public Safety		61,874				5,246		4,711
Public Works		14,116		94,805		1,701		
Health and Social Services		1,668						
Culture and Recreation		91,362				6,963		
General Government		37,822				4,499		
Debt Service		4,000		3,081				
Capital Projects								
Total Disbursements		210,842		97,886		18,409		4,711
Excess (deficiency) of receipts	-							
over (under) disbursements		26,305		(24,233)		11,060		3,850
Other financing sources (uses)							•	
Operating transfers in								
Operating transfers out								
Total other financing sources (uses)								
Net change in cash balances		26,305		(24,233)	)	11,060		3,850
Cash balance - beginning of year		482,210		42,077		71,726		
Cash balance - end of year	\$		\$	17,844	\$	82,786	S	3,850
Cash basis fund balances								
Unreserved								
Debt service	\$		\$		\$		\$	
General fund		508,515						
Special revenue funds		•		17,844		82,786		3,850
Total cash basis fund balances	S	508,515	\$	17,844	\$	82,786	\$	3,850

The accompanying notes to financial statements are an integral part of this statement.

	esponders OST		cing Fund LOST	Pool	Recrea	ntion Center	Total
						*****	
\$		\$	\$		\$	\$	159,360
	8,561			8,56	1	8,561	68,488
							2,725
					8	1,391	17,034
							98,348
							22,615
				15,74	0		23,082
	8,561		-	24,30	9	9,952	391,652
	4,711						76,542
	•						110,622
							1,668
							98,325
							42,321
			17,679				24,760
				46,81	5		46,815
	4,711		17,679	46,81			401,053
	3,850		(17,679)	(22,50	)6)	9,952	(9,401)
			17,122	18,37	13		35,495
			17,122	(8,50		(26,934)	(35,495)
				9,8	****	(26,934)	
	2.050		(552)	(12.6)	24)	(16,982)	(9,401)
	3,850		(557)	(12,69	74)	(10,982)	(2,401)
			1,845	37,4		42,973	678,247
\$	3,850	\$	1,288	\$ 24,7	22 \$	25,991 \$	668,846
\$		\$	1,288		\$	\$	1,288
•		•	•				508,515
	3,850			24,7	22	25,991	159,043
\$	3,850		1,288	\$ 24,7		25,991 \$	668,846

# City of Melbourne, Iowa Statement of Cash Receipts, Disbursements and Changes in Cash Balances Proprietary Funds As of and for the year ended June 30, 2010

	Water	Sewer	Total
Operating receipts			
Charges for service	\$122,032	\$87,625	\$209,657
Operating disbursements			
Business type activities	101,302	79,097	180,399
Excess of operating receipts			
over operating disbursements	20,730	8,528	29,258
Non-operating receipts (disbursements)			
Interest on Investments	1,308	3,703	5,011
Capital Projects	(12,153)		(12,153)
Debt Service	(4,000)	(42,730)	(46,730)
Total non-operating receipts (disbursements)	(14,845)	(39,027)	(53,872)
Excess (deficiency) of receipts			
over (under) disbursements	5,885	(30,499)	(24,614)
Cash balances - beginning of year (Deficit)	(33,541)	(11,239)	(44,780)
Cash balances - end of year (Deficit)	(\$27,656)	(\$41,738)	(\$69,394)
Cash basis fund balances (Deficit)			
Reserved for debt service	\$	\$12,771	\$12,771
Unreserved	(27,656)	(54,509)	(82,165)
Total cash basis fund balances	(\$27,656)	(\$41,738)	(\$69,394)

The accompanying notes to financial statements are an integral part of this statement.

# City of Melbourne, Iowa Notes to Financial Statements June 30, 2010

# 1/ Summary of Significant Accounting Policies

The City of Melbourne is a political subdivision of the State of Iowa located in Marshall County and operates under the Home Rule provisions of the Constitution of Iowa. The City operates under the Mayor-Council form of government with the Mayor and Council Members elected on a nonpartisan basis. The City provides numerous services to citizens including public safety, public works, culture, recreation, public improvements, and general administrative services.

# A. Reporting Entity

For financial reporting purposes, the City has included all funds, organizations, agencies, boards, commissions, and authorities. The City has also considered all potential component units for which it is financially accountable, and other organizations for which the nature and significance of their relationship with the City are such that exclusion would cause the City's financial statements to be misleading or incomplete. The Governmental Accounting Standards Board has set forth criteria to be considered in determining financial accountability. These criteria include appointing a voting majority of an organization's governing board and (1) the ability of the City to impose its will on that organization or (2) the potential for the organization to provide specific benefits to, or impose specific financial burdens on the City.

# Jointly Governed Organizations

The City participates in several jointly governed organizations that provide goods or services to the citizenry of the City, but do not meet the criteria of a joint venture since there is no ongoing financial interest or responsibility by participating governments. City officials are members of the following boards and commissions: Marshall County Assessor's Conference Board, the Jasper County Emergency Management Agency and the Marshall County Solid Waste Commission.

The City has entered into a 28E with the City of Rhodes to share a law enforcement officer and associated equipment. The City employs the officer and the City of Rhodes pays a portion of the costs. Also, the 28E agreements with Logan and Washington townships commit the City to provide fire protection with the townships paying part of the costs.

#### B. Basis of Presentation

Government-wide Financial Statements - The Statement of Activities and Net Assets reports information on all of the nonfiduciary activities of the City. For the most part, the effect of interfund activity has been removed from this statement. Governmental activities, which are supported by tax and intergovernmental revenues, are reported separately from business type activities, which rely to a significant extent on fees and charges for services.

# B. Basis of Presentation (continued)

The Statement of Activities and Net Assets presents the City's nonfiduciary net assets. Net assets are reported in two categories:

Restricted net assets result when constraints placed on net asset use are either externally imposed or imposed by law through constitutional provisions or enabling legislation.

*Unrestricted net assets* consist of net assets that do not meet the definition of the preceding category. Unrestricted net assets often have constraints on resources imposed by management, which can be removed or modified.

The Statement of Activities and Net Assets demonstrates the degree to which direct disbursements of a given function are offset by program receipts. Direct disbursements are those clearly identifiable with a specific function. Program receipts include 1) charges to customers or applicants who purchase, use or directly benefit from goods, services or privileges provided by a given function and 2) grants, contributions and interest on investments restricted to meeting the operational or capital requirements of a particular function. Property tax and other items not properly included among program receipts are reported instead as general receipts.

<u>Fund Financial Statements</u> – Separate financial statements are provided for governmental funds and proprietary funds. Major individual governmental funds and major individual enterprise funds are reported as separate columns in the fund financial statements.

The City reports the following major governmental funds:

The General Fund is the general operating fund of the City. All general tax receipts and other receipts not allocated by law or contractual agreement to some other fund are accounted for in this fund. From the fund are paid the general operating disbursements, the fixed charges and the capital improvement costs that are not paid from other funds.

# Special Revenue:

The Road Use Tax Fund is used to account for road construction and maintenance.

The Employees Benefits is used to account for the tax levy and the disbursement of the benefits.

The Local Option Sales Tax Fund is used to account for the collection and expenditure of local option sales taxes and allocation to the sinking fund.

The City reports the following major proprietary funds:

The Water Fund accounts for the operation and maintenance of the City's water system/

The Sewer Fund accounts for the operation and maintenance of the City's waste water treatment and sanitary sewer system.

# C. Measurement Focus and Basis of Accounting

The City of Melbourne maintains its financial records on the basis of cash receipts and disbursements and the financial statements of the City are prepared on that basis. The cash basis of accounting does not give effect to accounts receivable, accounts payable and accrued items. Accordingly, the financial statements do not present financial position and results of operations of the funds in accordance with U.S. generally accepted accounting principles.

Proprietary funds distinguish operating receipts and disbursements from non-operating items. Operating receipts and disbursements generally result from providing services and producing and delivering goods in connection with a proprietary fund's principal ongoing operations. All receipts and disbursements not meeting this definition are reported as non-operating receipts and disbursements.

# D. Budgets and Budgetary Accounting

The budgetary comparison and related disclosures are reported as Required Supplementary Information.

#### 2/ Cash and Pooled Investments

The City's deposits in banks at June 30, 2010 were entirely covered by federal depository insurance or by the State Sinking Fund in accordance with Chapter 12C of the Code of Iowa. This chapter provides for additional assessments against the depositories to insure there will be no loss of public funds.

The City is authorized by statute to invest public funds in obligations of the United States Government, its agencies and instrumentalities; certificates of deposit or other evidences of deposit at federally insured depository institutions approved by the City Council; prime eligible bankers acceptances; certain high rated commercial paper; perfected repurchase agreements; certain registered open-end management investment companies; certain joint investment trusts, and warrants or improvement certificates of a drainage district.

Interest Rate Risk – the City's investment policy limits the investment of operating funds (funds expected to be expended in the current budget year or within 15 months of receipt) in instruments that mature within 397 days. Funds not identified as operating funds may be invested in investments with maturities longer than 397 days, but maturities shall be consistent with the needs and use of the City.

# 3/ Bonds Payable

Annual debt service requirements for general obligation and revenue bonds are as follows:

	•	General Oblig Option Sales	-			Lease F Truck/S			Sewer Rev	enu/	e Bonds	 Tot	al	
Year Ending June 30,		Principal		Interest	P	rincipal	 Interest	I	Principal		Interest	Principal		Interest
2011	\$	9,901	\$	7,777	s	12,128	\$ 2,953	\$	25,000	\$	14,010	\$ 47,029	\$	24,740
2012		10,342		7,336		12,807	2,274		26,000		13,260	49,149		22,870
2013		10,843		6,835		13,525	1,557		26,000		12,480	50,368		20,872
2014		11,348		6,330		14,282	800		27,000		11,700	52,630		18,830
2015		11,875		5,803					28,000		10,890	39,875		16,693
2016-2020		68,176		20,215					155,000		41,050	223,176		61,265
2021-2025		49,013		4,021					180,000		16,500	 229,013		20,521
Total	\$	171,498	\$	58,317	\$	52,742	\$ 7,584	\$	467,000	\$	119,890	\$ 691,240	\$	185,791

# General Obligation Local Option Sales Tax Bond-

The City has pledged 25 % of the future local option sales tax receipts to repay a \$190,000 general obligation sales tax bond issued in June 2008. Proceeds from the bond provided financing for the construction and equipping of a municipal swimming pool and recreation center. In the event the annual receipts are not sufficient to service the debt, the City will be required to levy property taxes since it is also a general obligation of the City. To date, the local option taxes have been sufficient to service the debt.

# Lease Purchase-

In January 2009, the City entered into a municipal lease with option to purchase a truck/ snowplow. The annual payments must be appropriated each year in the City's budget and paid to the lessor to permit purchasing the unit for \$1.00 in June 2014. The City anticipates appropriating the necessary payments and, therefore, consider the obligation to be a lease purchase arrangement.

# Sewer Revenue Bonds-

The City has pledged future sewer customer receipts, net of specified operating disbursements, to repay \$589,000 of sewer revenue bonds issued in March 2005. Proceeds from the bonds provided financing for the construction of improvements to the sewage treatment system. The bonds are payable solely from the sewer customer net receipts and are payable through 2025. Annual principal and interest payments on the bonds are expected to require all of the net receipts. The total principal and interest remaining to be paid on the bonds is \$586,890. For the current year, principal and interest paid and total customer net receipts were \$38,730 and \$12,230, respectively.

The resolution providing for the issuance of the sewer revenue bonds include the following provisions.

- a. The bonds will only be redeemed from the future earnings of the sewer activity and the bond holders hold a lien on the future earnings of the sewer fund.
- b. Sufficient monthly transfers shall be made to a separate revenue bond sinking account for the purpose of making the next bond principal and interest payments.

The City increased the sewer rates effective July 1, 2011.

# 4/ Pension and Retirement Benefits

The City contributes to the Iowa Public Employees Retirement System (IPERS) which is a cost sharing multiple-employer defined benefit pension plan administered by the State of Iowa. IPERS provides retirement and death benefits, which are established by State statute to plan members and beneficiaries. IPERS issues a publicly available financial report that includes financial statements and required supplementary information. The report may be obtained by writing to IPERS, P.O. Box 9117, Des Moines, Iowa 50306-9117.

Plan members are required to contribute 4.30% of their annual covered salary and the City is required to contribute 6.65% of covered salary. Certain employees in special risk occupations and the City contribute an actuarially determined contribution rate. Contribution requirements are established by state statute. The City's contributions to IPERS for the year ended June 30, 2010, was \$9,925, which is equal to the required contribution for that year.

# 5/ Compensated Absences

City employees accumulate a limited amount of earned but unused vacation hours and sick leave for subsequent use or for payment upon termination, retirement, or death. These accumulations are not recognized as disbursements by the City until used or paid. The City's approximate liability for these earned termination payments payable to employees at June 30, 2010, primarily relating to the General Fund, is \$2,000.

This liability has been computed based on rates of pay as of June 30, 2010.

#### 6/ Risk Management

a) The City is a member in the Iowa Communities Assurance Pool, as allowed by Chapter 670.7 of the Code of Iowa. The Iowa Communities Assurance Pool (Pool) is a local government risk sharing pool whose 634 members include various governmental entities throughout the State of Iowa. The Pool was formed in August 1986 for the purpose of managing and funding third-party liability claims against its members. The Pool provides coverage and protection in the following categories: general liability, automobile liability, automobile physical damage, public officials liability, police professional liability, property, inland marine and boiler/machinery. There have been no reductions in insurance coverage from prior years.

Each member's annual casualty contributions to the Pool fund current operations and provide capital. Annual operating contributions are those amounts necessary to fund, on a cash basis, the Pool's general and administrative expenses, claims, claims expenses and reinsurance expenses due and payable in the current year, plus all or any portion of any deficiency in capital. Capital contributions are made during the first six years of membership and are maintained to equal 200 percent of the total current member's basis rates or to comply with the requirements of any applicable regulatory authority having jurisdiction over the Pool.

The Pool also provides property coverage. Members who elect such coverage make annual operating contributions which are necessary to fund, on a cash basis, the Pool's general and administrative expenses and reinsurance premiums, all of which are due and payable in the current year, plus all or any portion of any deficiency in capital. Any year-end operating surplus is transferred to capital. Deficiencies in operations are offset by transfers from capital and, if insufficient, by the subsequent year's member contributions.

The City's property and casualty contributions to the risk pool are recorded as disbursements from its operating funds at the time of payment to the risk pool. The City of Monroe's annual contributions to the Pool for the year ended June 30, 2010 were \$24,248.

The Pool uses reinsurance and excess risk-sharing agreements to reduce its exposure to large losses. The Pool retains general, automobile, police professional, and public officials' liability risks up to \$350,000 per claim. Claims exceeding \$350,000 are reinsured in an amount not to exceed \$2,650,000 per claim and \$10,000,000 in aggregate per year. For members requiring specific coverage from \$3,000,000 to \$10,000,000, such excess coverage is also reinsured. Property and automobile physical damage risks are retained by the Pool up to \$150,000 each occurrence, each location, with excess coverage reinsured by The Travelers Insurance Company.

The Pool's intergovernmental contract with its members provides that in the event a casualty claim or series of claims exceeds the amount of risk-sharing protection provided by the members' risk-sharing certificate or in the event a series of casualty claims exhausts total member's equity plus any reinsurance and any excess risk-sharing recoveries, then payment of such claims shall be the obligation of the respective individual member. As of June 30, 2010, settled claims have not exceeded the risk pool or reinsurance company coverage since the pool's inception.

Members agree to continue membership in the Pool for a period of not less than one full year. After such period, a member who has given 60 days' prior written notice may withdraw from the Pool. Upon withdrawal, payments for all claims and claims expenses become the sole responsibility of the withdrawing member, regardless of whether a claim was incurred or reported prior to the member's withdrawal. Members withdrawing within the first six years of membership may receive a partial refund of their capital contributions. If a member withdraws after the sixth year, the member is refunded 100 percent of its capital contributions; however, the refund is reduced by an amount equal to the annual operating contribution, which the withdrawing member would have made for the one-year period following withdrawal.

b) The City is a member of the Iowa Municipalities Workers' Compensation Association (IMWCA) which provides workers' compensation coverage to its members. The Association is governed by a board of directors elected by representatives of the governing bodies of each participating governmental jurisdictions. The City has executed a Worker's Compensation coverage agreement with the Association which extends through June 30, 2010 and has authorized the Association to issue general obligation bonds to provide funds with which to pay claims. During the year ended June 30, 2010, the City paid worker's compensation insurance premiums of \$5,621 to the Association.

#### 7/ Interfund Transfers

The detail of interfund transfers for the year ended June 30, 2010 is as follows:

		Transfer To						
		LOST		LOST				
		Pool	Sin	king Fund		Total		
Transfer from	`							
Local Option Sales Tax								
Pool				8,561		8,561		
Recreation Center		13,373		8,561		21,934		
	\$	13,373	\$	17,122	\$	30,495		

Transfers generally move resources from the fund statutorily required to collect the resources to the fund statutorily required to disburse the resources.

# 8/ Local Option Sales Tax

The local option sales tax was passed in 1999 and specified the allocation to be 50% to the General Fund for property tax relief and 12.5% each to the Melbourne Fire Fighters Association, Melbourne First Responders, Inc., the Pool and the Recreation Center. In June, 2008, 25% of the total receipts each year were pledged on the general obligation local option sales tax bond. See note 3.

# 9/ Deficit Fund Balances

At June 30, 2010, the Water and Sewer had deficit balances of \$27,656 and \$41,738, respectively. The deficits were a result of expenditures exceeding receipts. Effective July 1, 2011, the City increased water and sewer rates to produce an excess of receipts over disbursements. Any excess not used for debt service or capital expenditures will be used to eliminate the deficits.

# 10/ Use of Estimates

The preparation of financial statements requires management to make estimates and assumptions that effect the reported amounts and disclosure of liabilities, contingent liabilities, and commitments at the date of the financial statements, and the classification of receipts and disbursements during the reporting period. Actual results could differ from the estimates that were used.

City of Melbourne, Iowa

Budgetary Comparison Schedule of Receipts, Disbursements, and Changes in Balances
Budget and Actual (Cash Basis) - All Governmental Funds and Proprietary Funds
Required Supplementary Information
Year ended June 30, 2010

				_		
	Ψ	ernmental ds Actual		terprise ds Actual		Net
Receipts Property Taxes Other city tax Licenses and permits Use of money and property Intergovernmental Charges for Service Miscellaneous Total Receipts	\$	159,360 68,488 2,725 17,034 98,348 22,615 23,082 391,652	\$	5,011 209,657 214,668	\$	159,360 68,488 2,725 22,045 98,348 232,272 23,082 606,320
Disbursements Public safety Public works Health and social services Culture and recreation General government Debt service Capital projects Business type activities Total Disbursements		76,542 110,622 1,668 98,325 42,321 24,760 46,815		46,730 12,153 180,399 239,282		76,542 110,622 1,668 98,325 42,321 71,490 58,968 180,399 640,335
Excess (deficiency) of receipts over (under) disbursements		(9,401	)	(24,614	)	(34,015)
Balance - beginning of year (Deficit) Balance - end of year (Deficit)	\$	678,24° 668,840		(44,780 (69,394		633,467 599,452

See accompanying independent auditors' report.

	Budgeted	Am	ounts	
(	Original		Final	Final to Net Variance
œ.	154 202	ው	154 202	\$ 5,037
\$	154,323	\$	154,323	•
	68,768		68,768	(280)
	1,090		1,090	1,635
	14,600		14,600	7,445
	92,400		92,400	5,948
	236,825		236,825	(4,553)
	44,300		44,300	(21,218)
	612,306		612,306	(5,986)
	89,859		94,859	18,317
	130,460		135,460	21,757
	5,200		5,200	3,532
	214,085		214,085	115,760
	84,650		89,650	47,329
				(68,409)
				(58,968)
	325,768		325,768	145,369
	850,022		865,022	224,687
	(237,716)	1	(252,716)	218,701
	237,715		237,715	395,752
\$	(1)	\$	(15,001)	\$ 614,453

# City of Melbourne, Iowa Notes to Required Supplementary Information – Budgetary Reporting June 30, 2010

The budgetary comparison is presented as Required Supplementary Information in accordance with Governmental Accounting Standards Board Statement No. 41 for governments with significant budgetary perspective differences resulting from not being able to present budgetary comparisons for the General Fund and each major Special Revenue Fund.

In accordance with the Code of Iowa, the City Council annually adopts a budget on the cash basis following required public notice and hearing for all funds except Fiduciary Funds. The annual budget may be amended during the year utilizing similar statutorily prescribed procedures.

Formal and legal budgetary control is based upon ten major classes of disbursements known as functions, not by fund. These ten functions are: public safety, public works, health and social services, culture and recreation, community and economic development, general government, debt service, capital projects, business type activities and non-program. Function disbursements required to be budgeted include disbursements for the General Fund, Special Revenue Funds, Debt Service Fund, Capital Projects Funds and Proprietary Funds. Although the budget document presents function disbursements by fund, the legal level of control is at the aggregated function level, not by fund. During the year, one budget amendment increased budgeted disbursements by \$15,000. The budget amendments are reflected in the final budgeted amounts.

During the year ended June 30, 2010, the final to net variance column exceeded the amounts budgeted in Debt Service and Capital Project functions because the final budget contained the amounts in other functions, which if reclassified, the disbursements would not have exceeded the amount budgeted.

City of Melbourne, Iowa Schedule of Indebtedness For the year ended June 30, 2010

Schedule 1

	Date of Issue	Interest Rates	Amount Originally Issued		
General Obligation Bond General Obligation Local Option Sales Tax	June 16, 2008	4.60%	\$	190,000	
Lease Purchase- Truck/ Snowplow	January 30, 2009	5.59%	\$	63,051	
Revenue Bonds Sewer Revenue Bonds	April 7, 2005	3.00%	\$	589,000	

See accompanying independent auditors' report.

Balance Beginning of Year		Issued During Year	Redeemed During Year		Balance End of Year	Interest Paid		
\$	180,959	\$	\$	9,461	\$171,498	\$	8,217	
		63,051		10,309	52,742		4,773	
	491,000			24,000	467,000		14,730	

# Schedule 2

# City of Melbourne, Iowa Bond and Note Maturities June 30, 2010

Lease Purchase- Truck/

_	Local Option Sales Tax Issued June 16, 2008			Snowplow Issued June 30, 2009			Sewr Revenue Bonds Issued April 7, 2005			
Year Ending June 30,	Interest Rates (%)		Amount	Interest Rates (%)		Amount	Interest Rates (%)	Amount		
2011	4.60	\$	9,901	5.59	\$	12,128	3.00	\$	25,000	
2012	4.60		10,342	5.59		12,807	3.00		26,000	
2013	4.60		10,843	5.59		13,525	3.00		26,000	
2014	4.60		11,348	5.59		14,282	3.00		27,000	
2015	4.60		11,875				3.00		28,000	
2016	4.60		12,414				3.00		29,000	
2017	4.60		13,006				3.00		30,000	
2018	4.60		13,611				3.00		31,000	
2019	4.60		14,245				3.00		32,000	
2020	4.60		14,900				3.00		33,000	
2021	4.60		15,601				3.00		34,000	
2022	4.60		16,326				3.00		35,000	
2023	4.60		17,086				3.00		36,000	
2024	4.60						3.00		37,000	
2025	4.60						3.00		38,000	
			\$171,498			\$52,742		\$	467,000	

# POLLARD AND COMPANY P.C.

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IOWA SOCIETY OF

CERTIFIED PUBLIC ACCOUNTANTS

REPORT ON INTERNAL CONTROL OVER FINANCIAL REPORTING AND ON COMPLIANCE AND OTHER MATTERS BASED ON AN AUDIT OF FINANCIAL STATEMENTS PERFORMED IN ACCORDANCE WITH GOVERNMENT AUDITING STANDARDS

To the Honorable Mayor and Members of the City Council

We have audited the accompanying financial statements of the governmental activities, the business type activities, and each major fund of The City Melbourne, Iowa, as of and for the year ended June 30, 2010, which collectively comprise the City's basic financial statements listed in the table of contents, and have issued our report thereon as dated below. Our report expressed unqualified opinions on the financial statements which were prepared in conformity with an other comprehensive basis of accounting. We conducted our audit in accordance with U.S. generally accepted auditing standards and the standards applicable to financial audits contained in Government Auditing Standards, issued by the Comptroller General of the United States.

# Internal Control Over Financial Reporting

In planning and performing our audit, we considered The City of Melbourne's internal control over financial reporting as a basis for designing our auditing procedures for the purpose of expressing our opinions on the financial statements, but not for the purpose of expressing an opinion on the effectiveness of the City's internal control over financial reporting. Accordingly, we do not express an opinion on the effectiveness of the City's internal control over financial reporting.

Our consideration of internal control over financial reporting was for the limited purpose described in the preceding paragraph and was not designed to identify all deficiencies in internal control over financial reporting that might be deficiencies, significant deficiencies or material weaknesses and, therefore, there can be no assurance all deficiencies, significant deficiencies or material weaknesses have been identified. However, we identified a deficiency in internal control over financial reporting, described in Part 1 of the accompanying Schedule of Findings, which we consider to be a material weakness.

A deficiency in internal control exists when the design or operation of a control does not allow management or employees, in the normal course of performing their assigned functions, to prevent or detect and correct misstatements on a timely basis. A material weakness is a deficiency, or a combination of deficiencies, in internal control such that there is a reasonable possibility a material misstatement of the City's financial statements will not be prevented or detected and corrected on a timely basis

# Compliance and Other Matters

As part of obtaining reasonable assurance about whether the City of Melbourne's financial statements are free of material misstatement, we performed tests of its compliance with certain provisions of laws, regulations, contracts and grant agreements, non-compliance with which could have a direct and material effect on the determination of financial statement amounts. However, providing an opinion on compliance with those provisions was not an objective of our audit and, accordingly, we do not express such an opinion. The results of our tests disclosed no instances of non-compliance or other matters that are required to be reported under <u>Government Auditing Standards</u>.

However, we noted certain immaterial instances of non-compliance or other matters which are described in Part II of the accompanying Schedule of Findings.

Comments involving statutory and other legal matters about the City's operations for the year ended June 30, 2010 are based exclusively on knowledge obtained from procedures performed during our audit of the financial statements of the City. Since our audit was based on tests and samples, not all transactions that might have had an impact on the comments were necessarily audited. The comments involving statutory and other legal matters are not intended to constitute legal interpretations of those statutes.

The City's responses to findings identified in our audit are described in the accompanying Schedule of Findings. While we have expressed our conclusions on the City's responses, we did not audit the City's responses and, accordingly, we express no opinion on them.

This report, a public record by law, is intended solely for the information and use of the officials, employees and citizens of the City of Melbourne and other parties to whom the City may report. This report is not intended to be and should not be used by anyone other than these specified parties.

June 21, 2011

Polland and Company P.C.

# CITY OF MELBOURNE, IOWA SCHEDULE OF FINDINGS YEAR ENDED JUNE 30, 2010

PART I:

Findings Related to the Financial Statements

# REPORTABLE CONDITIONS

# I-A-10 Segregation of Duties

One important aspect of internal accounting control is the segregation of duties among employees to prevent an individual employee from handling duties which are incompatible. We noted that generally one person has control over each of the following areas:

- 1) Receipts-Opening mail, collecting at City Hall, listing and depositing cash receipts, posting to computer, bank deposits, and bank account reconciliations.
- 2) Payroll- preparation, posting to computer and distribution.
- Investments- detailed record keeping, custody reconciling and posting to the general ledger.
- 4) Disbursements- check preparation and posting to the general ledger.

# Recommendation

We realize that with a limited number of office employees, segregation of duties is difficult. The City should continue to review its operating procedures to obtain the maximum internal control possible under the circumstances.

# Response

We will continue to review the internal control procedures and segregate duties to the extent possible.

#### Conclusion

Response accepted.

# PART II

Other Findings Related to Statutory Reporting

# II-A-10 Certified Budget

The certified budget for the year ended June 30, 2010 did not contain opening balances.

#### Recommendation

Certified budgets should contain the correct opening and the anticipated ending balances

# Response

Future budgets will be adjusted to provide the correct opening and ending balances.

# Conclusion

Response accepted.

# II-B-10 Questionable Disbursements

We noted no disbursements for parties, banquets or other entertainment expenses that do not meet the requirements of public purpose as defined in an Attorney General's opinion dated April 25, 1979.

# II-C-10 Travel Expense

No disbursements of City money for travel expenses of spouses of City officials or employees were noted.

# II-D-10 Business Transactions

There were no business transactions between the City and City officials or employees during the year.

# II-E-10 Bond Coverage

Surety bond coverage of City officials and employees is in accordance with statutory provisions.

# II-F-10 Council Minutes

No transactions were found that we believe should have been approved in the Council minutes but were not.

# II-G-10 Deposits and Investments

No instances of non-compliance with the deposit and investment provisions of Chapter 12B and 12C of the Code of Iowa and the City's investment policy were noted.

# II-H-10 Revenue Bonds

As noted in Note 3, the City was not in compliance with the sewer revenue bond resolution.

# Recommendation

The City should periodically determine if rates are sufficient to provide net operating revenues which exceed 110% of the debt service required by the revenue bonds.

# Response

The rates were reviewed in 2011 and will be increased effective July 1, 2011.

#### Conclusion

Response accepted.

# II-I-10 Public Hearing for Lease Purchase Agreement

The City did not hold a public hearing before entering into a lease purchase agreement as required by Section 364.4 and 384.25 of the Code of Iowa.

# Recommendation

Prior to entering into any debt agreement, the City should hold a public hearing as required by Chapter 364.4 of the Code of Iowa. The City should consult with the city attorney on this matter.

#### Response

In the future, we will follow the appropriate Code sections. For the current matter, the City will consult with its attorney and, if necessary, will hold a public hearing.

# Conclusion

Response accepted.

# II-J-10 Financial Condition

The Water and Sewer Funds had deficit balances at June 30, 2010 of \$ 27,656 and \$41,738, respectively.

# Recommendation

The City should investigate alternatives to eliminate these deficits in order to return these funds to a sound financial position.

# Response

Note 9 of the financial statements indicates the City's plans to eliminate the deficits.

# Conclusion

Response accepted.

# II-K-10 Annual Report

The annual report to the Auditor of State, due December 1 of each year, contained, for the year ended June 30, 2010, closing and opening balances which did not match the fund balances contained in the books and records.

# Recommendation

The annual report for the year ending June 30, 2011 should reflect the audited June 30, 2010 opening fund balances.

#### Response

We will investigate the necessary steps to report the correct balances.

# Conclusion

Response accepted.